

Chp. 2: NZ history of ER

- Overview
 - A historical overview of key event & processes in NZ ER until the 1990s
 - Emphasises the significant role of the conciliation & arbitration (IC&A) system
 - Points to key turning points during 1894-1991
 - Sets out the different state sector approach
 - Discusses key legacies of the IC&A system& why it was modified & finally abolished



History of New Zealand ER

- It is characterised by the strong role of the state & legislative processes
- It is influenced by changing ideologies, historical roots, geographical position
 - Changes are often driven by business cycles & the IC&A system's inability to respond to these
 - While a 'closed system', it was also influenced by overseas ideas, trends & events



A quick overview: distinct phases

- It is possible to distinguish four phases:
 - Pre IC&A Act 1894
 - IC&A system 1894-1990
 - Employment Contracts Act 1990-1999
 - Employment Relations Act, 2000
- It is possible to use other phases
- The length of the IC&A system is remarkable, unique to NZ & Australia



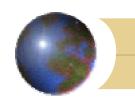
Pre IC&A Act 1894

- Followed UK legal traditions & was partly influenced by UK employment traditions
 - Some influence from Australia & the close economic & political ties between the 2 countries
 - Different context in terms of industrial & city structures, different behaviour of 'actors'
 - Could 'employees' escape market mechanisms?
 - Impact of business cycles: changes in no. of jobs, employment conditions, union activity



IC&A Act 1894

- Prompted by political & ER changes
 - Unemployment & deteriorating employment conditions (Sweating Commission)
 - Industrial unrest: esp. Maritime Strike 1890
 - Political shift: Liberal Government 1890
- Context of more regulation & intervention
 - Minimum standards through new legislation
 - Factories Act 1891 & 1894
 - Dept. of Labour to secure adherence to legislation



IC&A Act 1894 - II

- * "The Act was designed to facilitate the settlement of industrial disputes by conciliation & arbitration as well as to encourage the formation of industrial unions and employers associations." (p. 24).
- Key features of the Act:
 - Conciliation Boards
 - Arbitration Court
 - Registration of trade unions



IC&A Act 1894 - III

- The Act introduced 4 interlinked changes:
 - Strengthened the unions' role by forcing employers to negotiate with them
 - Provided procedures to deal with the inherent conflict between capital & labour
 - Awards abolished to a large degree 'downward' wage competition amongst employers
 - Didn't abolish gender pay differences
 - Controls were placed on direct industrial action



Immediate effects of IC&A Act

- Introduced a revolutionary new system
 - Formalised bargaining processes & outcomes
- Immediate impact on conflict levels
 - No significant strikes during 1894-1906 period
- Improved employment conditions
 - Based on improved economic conditions in NZ
- Issues emerged re: legalistic 'inflexibility' & a narrow bargaining approach



Challenges to IC&A Act

- Growing frustrations amongst unions
- Blackball strike in 1908: de-registration becomes an option for several unions
 - 'Red Feds' develops an alternative union strategy
 - Waterfront strike 1912 & General Strike 1913
 - Deregistration is defeated as an option in 1913
- Awards influenced by wider factors: World War, prosperity & depression in 1920s



The First Labour Government

- Amended IC&A Act
 - Re-introduce compulsory arbitration
 - Compulsory union membership
 - National union registration
- Altered context of IC&A Act
 - Minima introduced (eg. 40-hour week)
 - Social welfare reforms & infrastructure projects
 - Economic planning is extended under WW2



Prosperity pressures, post WW2

- 1951 Waterfront strike
 - Major dispute which lasts 151 days
 - Splits labour movement & participating unions are heavily defeated
- Tight labour market leads to upward pay pressures & influx of immigrants
 - 1950s & 1960s provide prosperity & job growth with relatively few industrial disputes



Prosperity pressures - II

- 1968 'nil wage decision' undermines IC&A
 - Increase in 'second-tier' bargaining outside IC&A
- Industrial Relations Act 1973
 - Registration of voluntary (second-tier) agreements
 - Distinction between disputes of interest & disputes of rights (when can unions strike lawfully?)
- Limited success of IR Act: often direct state intervention & relativity-driven wage rises
 - External pressures on economic foundation



Drift away from IC&A Act

- Lack of consensus over reforms to IC&A
 - Rise in 'deregulation' approach
- Legacies are only modified (see p. 32)
- Labour Relations Act 1987
 - 'Two-handed' approach to ER reforms
 - Context (eco., pol. & soc.) is not conducive
 - Starts reform of union movement



State sector reforms & ER

- State sector always had a separate system
 - Link to private sector pay rises was problematic
 - Better all round employment conditions
 - Trailblazer in terms of social reforms & EEO
- State-Owned Enterprise Act 1986
 - Starts enterprise-based bargaining mode
- State Sector Act 1987
 - Crucial changes to job & employment systems